Attachment 9: Benefit Cost Analysis Memo

2023 RCN Grant Application Alameda County Transportation Commission



East Bay Greenway Multimodal Project: Implementing a Community Vision 2023 RCN Grant Benefit Cost Analysis Memo



Alameda County Transportation Commission 1111 Broadway, Suite 800 Oakland, CA 94607 www.AlamedaCTC.org August 2023

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1 Cost-Effectiveness Analysis

A Benefit-Cost Analysis (BCA) was conducted in conformance with United States Department of Transportation (USDOT) guidance to assess the impacts of the East Bay Greenway Multimodal Project (EBGW). The project will construct approximately 10.6 miles of a major north-south bicycle and multimodal corridor on local streets and a state conventional highway adding Class I, buffered Class II, neighborhood Class III, and Class IV facilities connecting five Bay Area Rapid Transit (BART) stations, beginning at the Lake Merritt Station in Oakland to the Bay Fair Station in San Leandro. The EBGW project also includes signalized and unsignalized intersection upgrades, pedestrian and transit boarding islands, and transit signal priority to increase transit reliability. The project comprises a major segment of a larger 16-mile project planned from Lake Merritt to South Hayward, and it has independent utility. Placemaking improvements, such as parklets, public art, and streetscape enhancements, will support anticipated growth in transit and active transportation along the corridor and reflect local community heritages. The BCA conducted for the EBGW project indicated a favorable benefit/cost (B/C) ratio with the monetized benefits of the project exceeding the estimated project-related costs. In the summary discussion to follow, individual analysis inputs and results are presented.

The analysis was performed using the California Department of Transportation (Caltrans) 2022 Cal-B/C Active Transit Model (Cal-B/C Model), version 8.1. This model incorporates project costs by category and benefits related to travel options and conditions for bicyclists and pedestrians, and it is considered the most appropriate model to address the project description and needs. The model incorporated the Real Discount Rate update to reflect USDOT guidance. All other data inputs remained specific to the State of California because the data provided is more conservative than the USDOT BCA guidance.

The Cal-B/C Model Inputs section discusses Cal-B/C inputs used in the analysis of the EBGW project, and the CAL-B/C Model Results section provides details regarding the BCA results. All monetary values presented in this appendix are expressed in 2021 dollars. A 7% discount rate was used to compute the net present value of benefits and costs.

2 Benefit-Cost Analysis Summary

The Cal B/C model calculates the B/C ratio based on inputs (i.e., type of project, improvement characteristics, existing and future trip data, and crash rates). The B/C analysis includes benefits in the following categories:

- Journey Quality
- Additional Delay Savings
- Additional Safety Benefits
- Health Benefits
- Emission Reductions

Table 1 provides a summary of the Cal B/C results for the EBGW project.

Table 1. EBGW CAL-B/C Results

\$103.6
\$295.3
\$191.7
2.8
134.3%
6 years

3 Cal-B/C Model Inputs

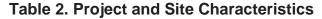
The Cal-B/C model includes several default parameters, such as travel time, vehicle operating cost, crash cost, active transportation, and highway operations. Sources for these default values include the Office of Management and Budget (OMB), Bureau of Labor Statistics (BLS), USDOT Department Guidance, ITS¹ Deployment Analysis System (IDAS) model, American Transportation Research Institute, AAA, Caltrans, and California Board of Equalization. The default values were used in this BCA unless otherwise stated.

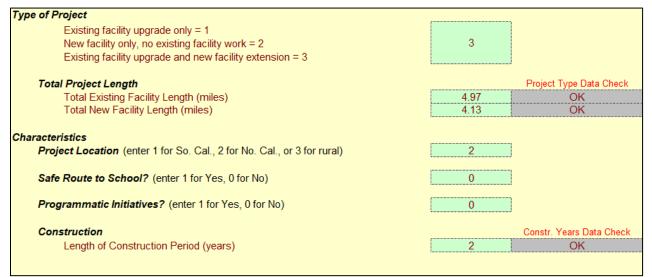
The model was fitted to the EBGW project using project-specific crash, traffic, and bicyclist and pedestrian usage data. These inputs are discussed in the following subsections. The model identifies the required project specific data inputs with green cells.

¹ intelligent transportation systems

3.1 **Project and Site Characteristics**

The 2022 Cal-B/C model, version 8.1 requires users to select the project type from a given list. The EBGW project was identified as an "Existing facility upgrade and new facility extension" project, which is categorized as a Type 3 project. Users must also input the project length for the existing and the new facility. Other characteristics required for the model included project location, if the project was included in a Safe Routes to School (SRTS) program, if the project had programmatic initiatives, and the expected length of the construction period. Table 2 provides the project inputs that were entered into the model.





3.2 Existing Segment Improvements and Trip Volume

The Cal-B/C model requires project specific data for improvement characteristics based on cycling and pedestrian usage, along with existing trip data in the base year and future year scenarios. Data inputs were based on the geometric configurations from the project concept drawings, dated September 28, 2022; historic bicycle and pedestrian counts; and future year model data (traffic volumes and bicycle/pedestrian usage forecasts) obtained from the Alameda County Transportation Commission (CTC) Transportation Demand Model by Kittelson and Associates; and crash data² from the draft *Transportation Impact Study* prepared for the EBGW project by CHS Consulting. Projected annual growth rates were calculated based on bicycle and pedestrian data. The Cal-B/C model calculated the daily trips in the base year and in Year 20 (20 years

² Crash data was collected for the most recent pre-pandemic, full five-year period between January 1, 2015, and December 31, 2019, using the UC Berkeley Transportation Injury Mapping System (TIMS). The data includes collisions between pedestrians, bicyclists, and automobiles. The data set focused on collisions that occurred within a 500-foot radius of the proposed East Bay Greenway Project corridor.

post-construction) based off the current daily trip data. This was done for both the bicycle and pedestrian trips, as shown in Table 3.

Table 3. Existing Segment Improvements and Trip Volume

Improvement Characteristics Existing Facility Length, if Applicable	Class	No Build	Build	Project Length Data Check
Bike Paths (miles)	1	0.5	0.92	ОК
Bike Lanes (miles)	1	4.27	0	
Bike Route (miles)		0.2	0.12	*
Separated Bikeways, Cycle Tracks (miles)	IV	0	3.93	
Total		4.97	4.97	
Pedestrian Improvements		Yes =1 or No=0) Yes =1 or No=0	
Street Lighting		1	1	
Curb Level		0	1	
Crowding		0	1	
Pavement Evenness		0	1	
Information Panels		0	0	
Benches		0	1	
Directional Signage		0	1	
Trip Data - Adults				
Cycling		No Build	Build	
Daily Trips - Current		493		
Projected Annual Growth Rates from Year 1 (%)		2.3%	11.1%)
Daily Trips - Year 1 (post-construction)		516	609]
Daily Trips - Year 20 (post-construction)		805	4,961	
Pedestrian				
Daily Trips - Current		1,123		
Projected Annual Growth Rates from Year 1 (%)		2.3%	2.3%	
Daily Trips - Year 1 (post-construction)		1,174	1,174	
Daily Trips - Year 20 (post-construction)		1,832	1,832	

3.3 New Facility Improvements and Trip Volume

The Cal-B/C model also required project-specific data for improvement characteristics based on bicycle and pedestrian usage along with new facility trip data in the base year and future year scenarios. The No Build (base year) was assumed to have identical ridership to the existing scenario. The Cal-B/C model calculated the daily trips in the base year and in Year 20 (20 years post-construction). This was done for the bicycle and pedestrian trips using identical growth rates. To be conservative, no initial bump in demand is assumed when the new facility opens. New facility data is included in Table 4.

mprovement Characteristics				
New Facility Length	Class	No Build	Build	Project Length Data Chec
No Facility	0	4.13		OK
Bike Paths (miles)	- 1		1.16	
Bike Lanes (miles)	1		0	
Bike Route (miles)			0.13	
Separated Bikeways, Cycle Tracks (miles)	IV		2.84	
Total		4.13	4.13	
Pedestrian Improvements			Yes =1	
Street Lighting			1	
Curb Level			1	
Crowding			1	
Pavement Evenness			1	4
Information Panels			0	
Benches			1	
Directional Signage			1	
rip Data - Adults				
Cycling		No Build	Build	
Daily Trips - Current		493		
Projected Annual Growth Rates from Year 1 (%)		2.3%	11.1%	
Daily Trips - Year 1 (post-construction)		516	609	
Daily Trips - Year 20 (post-construction)		805	4,961	ļ
Pedestrian				
Daily Trips - Current		1,123		
Projected Annual Growth Rates from Year 1 (%)		2.3%	2.3%	
Daily Trips - Year 1 (post-construction)		1.174	1.174	
Daily Trips - Year 20 (post-construction)		1,832	1,832	

Table 4. New Facility Improvements and Trip Volume

3.4 Intersection Improvements – Time Savings and Crash Data

The EBGW project plans to improve 13 intersections along the corridor. The Cal-B/C model considers intersection improvements and the associated travel time and crash data. The number of improved intersections is based on new or major signal modifications and new Pedestrian Hybrid Beacon or Rapid Rectangular Flashing Beacon controls. To be conservative, no time savings were assumed at the improved intersections in the corridor. Bicyclist and pedestrian crash rates were provided from the draft *Transportation Impact Study* by CHS Consulting. To be conservative, the BCA assumed the existing trend of declining bicycling crashes (about 1.5% fewer each year) continues after the project is implemented. Values were calculated using the least squares method for bicycle crashes per year as provided by the Alameda CTC. Specific benefits or costs related to SRTS initiatives or any non-infrastructure initiatives, such as education and outreach programs, were not quantified. The breakdown of intersection and accident data is in Table 5.

Table 5. Intersection Improvements

Time Savings Parameters		
Number of Improved Intersections		13
Time Savings per Improved Intersection (min.)		
Intersection improvements on SRTS? (enter 1 for Yes, 0 for	or No)	
dent Rate - Current Conditions		
Cyclists	Count (No.)	Rate per Year
Number of Years of Data	5.00]
Existing Conditions		
Total Number of Accidents (Tot)	200	40.0
Number of Fatal Accidents (Fat)	1	0.2
Number of Injury Accidents (Inj)	99	19.8
Number of \Property Damage Only (PDO) Accidents	100	20.0
Annual Growth Rate in Accidents (%/year)	-1.5%	-0.003
Pedestrians	Count (No.)	Rate per Year
Number of Years of Data	5.00]
Existing Conditions		
Total Number of Accidents (Tot)	312	62.4
Number of Fatal Accidents (Fat)	5	1.0
Number of Injury Accidents (Inj)	157	31.4
Number of \Property Damage Only (PDO) Accidents	150	30.0
Annual Growth Rate in Accidents (%/year)	2.7%	0.0054

4 **Project Costs**

Project costs and the length of the construction period were entered into the Cal B/C model. Project costs were included in the following categories, as appropriate: Project Support, Right-of-Way (ROW) Acquisition, Construction, and Maintenance/Operations.

The initial design and construction costs for the EBGW project are approximately \$120.9 million. The construction period is assumed to be two years, beginning in 2024. Annual construction expenditures were assumed to be allocated proportionally over the 14 months of construction. The total project cost is \$103.6 million in present value terms, including maintenance/operations. The breakdown of project costs, as reflected in the Cal B/C analysis, is indicated in Table 6.

				IRECT PROJECT COSTS		TOTAL COSTS (in dollars)			
			INITIAL COS	TS	SUBSEQUEN	T COSTS			
Year	Construction	Project			Maint./			Constant	Present
	Years	Support	R/W	Construction	Op.	Rehab.		Dollars	Value
Infrastruct	ure Program C	osts							
1	0	\$4,719.0	\$403.0		< Must ente	r a cost		\$5,122,000	\$5,122,000
2	0	\$3,875.0						3,875,000	3,621,495
3	1			\$55,975.0				55,975,000	48,890,733
4	1			\$55,975.0				55,975,000	45,692,274
5	0							0	0
6	0							0	0
7	0							0	0
8	0							0	0
	rastructure O8	M Costs					1		
1								\$0	\$0
2								0	0
3	-							0	0
4					\$39		1	39,350	28,056
5	-				\$40			40,190	26,780
6					\$39			39,350	24,505
7					\$40			40,190	23,391
8	-				\$39			39,350	21,404
9					\$40			40,190	20,431
10	-				\$39			39,350	18,695
11					\$40			40,190	17,845
12					\$39			39,350	16,329
13	-				\$40			40,190	15,586
13	-				\$40			39,350	14,262
14	-				\$40		1	40,190	13,614
16	-				\$39			39,350	12,457
17	-				\$40		1	40,190	12,457
18	-				\$39			39,350	10,881
19	-				\$40		1	40,190	10,881
20	-				\$40			39,350	9,504
Total		\$8,594	\$403	\$111.950	\$39	\$0	1	\$121,622,670	\$103,622,518
rotai		\$6,594	\$403	\$111,950	\$676	\$U		\$121,622,670	\$103,622,516

Table 6. Project Costs

Note: Initial and subsequent costs are entered in thousands of dollars.

5 CAL-B/C Model Results

The Cal-B/C model evaluated benefits related to journey quality, intersection safety, auto crash costs, health for absenteeism and reduced mortality, and emissions reduction. **Figures 1** and **2** graphically depict the share by category of total project life cycle benefits and total project life cycle costs associated with the EBGW project, as discussed in more detail in the following subsections. Additional safety benefits are the combination of intersection safety and reduced mortality benefits.



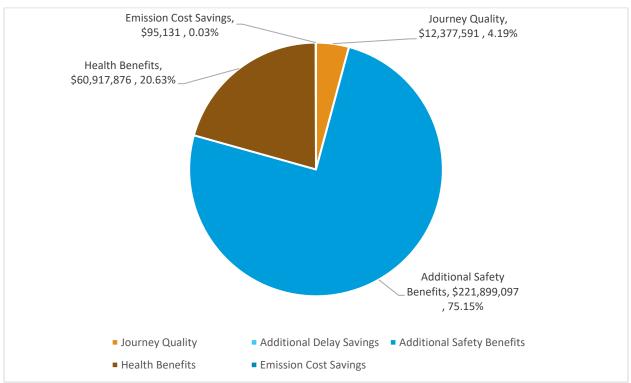
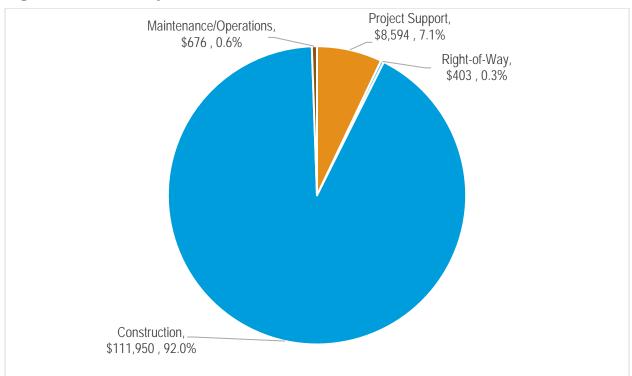


Figure 1. EBGW Itemized Benefits, Present Value

Figure 2. EBGW Project Costs, Present Value



Benefit-Cost

Analysis Memo

5.1 Journey Quality Savings

The Cal-B/C model calculated journey quality benefits for bicyclists and pedestrians who travel to a destination. The journey quality benefit looks at improvements in the quality of the trip for pedestrians and cyclists that arise from a greater feeling of safety, comfort, aesthetics, and other types of improvements. Improvements to existing and new facilities can generate benefits for current trips and induced trips. Recreational users are not included. The model interpolated the year-to-year data between Year 1 and Year 20 benefits. Refer to the formulas for more information about each calculation.

Average Annual Trips = Average Daily Trips x Annual Days in Year, by purpose

Time-Value of Improved Facility = (1 - Facility Preference Factor) x Distance per Trip (miles) / Travel Speed (mph)

Value of Journey Quality = Time-Value of Improvement x Average Value of Time

Tables 7 and 8 provide total journey quality benefits by year for the existing and new facility, respectively. Both tables are the combined calculations of bicyclist and pedestrian benefits. Note that Value of Journey Quality for Induced Trips applies the rule of half³.

	AV	(trips)	IUAL VOLUN s/yr.)	1E	JOURN	EY QUALITY (\$)			
Year	Total Trips, Existing Facility (Baseline)	Total Trips, Improved Facility	Existing Trips, Improved Facility	Induced Trips, Improved Facility	Existing Trip-Miles, Existing Facility	Existing Trip-Miles, Improved Facility	Induced Trip-Miles, Improved Facility	Constant Dollars	Present Value
1	616,835	650,685	616,835	33,849	421,229	477,597	12	\$56,380	\$49,24
20	962,577	2,479,340	962,577	1,516,763	657,331	745,295	521	\$88,483	\$21,37
1	616,835	650,685	616,835	33,849	421,229	477,597	12	\$56,380	\$49,24
2	635,033	746,930	635,033	111,897	433,656	491,687	38	\$58,069	\$47,40
3	653,229	843,175	653,229	189,945	446,081	505,775	65	\$59,759	\$45,59
4	671,427	939,420	671,427	267,993	458,508	519,865	92	\$61,449	\$43,81
5	689,624	1,035,666	689,624	346,042	470,935	533,955	119	\$63,138	\$42,07
6	707,821	1,131,910	707,821	424,090	483,361	548,043	146	\$64,828	\$40,37
7	726,018	1,228,156	726,018	502,138	495,788	562,133	172	\$66,517	\$38,71
8	744,214	1,324,400	744,214	580,186	508,214	576,223	199	\$68,207	\$37,10
9	762,412	1,420,646	762,412	658,234	520,641	590,311	226	\$69,897	\$35,53
10	780,608	1,516,890	780,608	736,282	533,068	604,401	253	\$71,587	\$34,01
11	798,806	1,613,136	798,806	814,330	545,493	618,491	279	\$73,277	\$32,53
12	817,002	1,709,380	817,002	892,378	557,920	632,579	306	\$74,966	\$31,10
13	835,199	1,805,626	835,199	970,426	570,346	646,669	333	\$76,656	\$29,72
14	853,396	1,901,870	853,396	1,048,474	582,773	660,759	360	\$78,346	\$28,39
15	871,593	1,998,116	871,593	1,126,522	595,199	674,848	387	\$80,035	\$27,1
16	889,790	2,094,360	889,790	1,204,570	607,626	688,937	413	\$81,725	\$25,87
17	907,987	2,190,606	907,987	1,282,618	620,053	703,027	440	\$83,414	\$24,68
18	926,184	2,286,850	926,184	1,360,666	632,478	717,116	467	\$85,104	\$23,53
19	944,381	2,383,096	944,381	1,438,715	644,905	731,205	494	\$86,794	\$22,42
20	962,577	2,479,340	962,577	1,516,763	657,331	745,295	521	\$88,483	\$21,37

Table 7. Journey Quality Savings – Existing Facility

³ The Rule of Half assumes the value of benefit accrued for new users is one half that of existing users.

Total Trips, No Facility (Baseline) 616.835 962,577	Total Trips, New Facility 650,685 2,479,340	Existing Trips, New Facility 616,835 962,577	Induced Trips, New Facility 33,849		Existing Trips, New Facility	Induced Trips, New Facility	Constant Dollars	Present Value
962,577								
	2,479,340	962.577	4 5 4 0 5 5 5	0	468,913	34,208	\$503,121	\$439,44
040.000			1,516,763	0	731,744	1,532,826	\$2,264,570	\$546,92
616 225	650 685	616 935	22.940	0	462 013	34 208	\$503 121	\$439.44
								\$439,44
								\$400,37
								\$557.0
								\$582,3
				0				\$601.9
				0				\$616.5
		744.214		0				\$626.6
762.412	1,420,646	762.412	658.234	0	579.579	665.205	\$1,244,783	\$632.7
780,608	1.516.890	780,608	736,282	0	593,412	744,079	\$1,337,492	\$635.4
798,806	1,613,136	798,806	814,330	0	607,246	822,954	\$1,430,200	\$635,0
817,002	1,709,380	817,002	892,378	0	621,078	901,829	\$1,522,907	\$631,9
835,199	1,805,626	835,199	970,426	0	634,912	980,703	\$1,615,615	\$626,5
853,396	1,901,870	853,396	1,048,474	0	648,745	1,059,578	\$1,708,323	\$619,1
871,593	1,998,116	871,593	1,126,522	0	662,578	1,138,453	\$1,801,030	\$610,0
889,790	2,094,360	889,790	1,204,570	0	676,411	1,217,327	\$1,893,738	\$599,5
907,987	2,190,606	907,987	1,282,618	0	690,245	1,296,202	\$1,986,447	\$587,7
926,184	2,286,850	926,184	1,360,666	0	704,077	1,375,076	\$2,079,154	\$574,9
944,381	2,383,096	944,381	1,438,715	0	717,911	1,453,951	\$2,171,862	\$561,2
962,577	2,479,340	962,577	1,516,763	0	731,744	1,532,826	\$2,264,570	\$546,9
	780,608 798,806 817,002 835,199 853,396 871,593 889,790 907,987 926,184 944,381	635,033 746,930 653,229 843,175 671,427 939,420 689,624 1,035,666 707,821 1,131,910 726,018 1,228,156 744,214 1,324,400 762,412 1,420,646 780,608 1,516,890 798,806 1,613,136 817,002 1,709,380 835,199 1,805,626 853,396 1,901,870 871,593 1,998,116 889,790 2,094,360 907,987 2,190,606 926,184 2,286,850 944,381 2,383,096	635,033 746,930 635,033 653,229 843,175 653,229 671,427 939,420 671,427 689,624 1,035,666 689,624 707,821 1,131,910 707,821 726,018 1,228,156 726,018 744,214 1,324,400 744,214 762,412 1,420,646 762,412 780,608 1,516,890 780,608 817,002 1,709,380 817,002 835,199 1,805,626 835,199 835,396 1,901,870 853,396 871,593 1,998,116 871,593 889,790 2,094,360 889,790 907,987 2,190,606 907,987 926,184 2,286,850 926,184 944,381 2,383,096 944,381	635,033 746,930 635,033 111,897 653,229 843,175 653,229 189,945 671,427 939,420 671,427 267,993 689,624 1,035,666 689,624 346,042 707,821 1,131,910 707,821 424,090 726,018 1,228,156 726,018 502,138 744,214 1,324,400 744,214 580,186 762,412 1,420,646 762,412 658,234 780,608 1,516,890 780,608 736,282 798,806 1,613,136 798,806 814,330 817,002 1,709,380 817,002 892,378 835,199 1,805,626 835,199 970,426 835,199 1,805,626 835,199 970,426 835,199 1,805,626 835,199 970,426 835,199 1,904,870 853,396 1,048,474 871,593 1,998,116 871,593 1,126,522 889,790 2,094,360 889,790 1,204,570 <td>635,033 746,930 635,033 111,897 0 653,229 843,175 653,229 189,945 0 671,427 939,420 671,427 267,993 0 689,624 1,035,666 689,624 346,042 0 707,821 1,131,910 707,821 424,090 0 726,018 1,228,156 726,018 502,138 0 744,214 1,324,400 744,214 580,166 0 762,412 1,420,646 762,412 658,234 0 780,608 1,516,890 780,608 736,282 0 788,806 1,613,136 798,806 814,330 0 817,002 1,709,380 817,002 892,378 0 835,199 1,805,626 835,199 970,426 0 835,199 1,901,870 853,396 1,048,474 0 849,790 2,094,360 889,790 1,204,570 0 907,987 2,190,606 907,967</td> <td>635,033 746,930 635,033 111,897 0 482,747 653,229 843,175 653,229 189,945 0 496,580 671,427 939,420 671,427 267,993 0 510,413 689,624 1,035,666 689,624 346,042 0 524,247 707,821 1,131,910 707,821 424,090 0 538,079 726,018 1,228,156 726,018 502,138 0 551,913 744,214 1,324,400 744,214 580,186 0 565,746 762,412 1,420,646 762,412 658,234 0 579,579 780,608 1,513,136 798,806 814,330 0 607,246 817,002 1,709,380 817,002 892,378 0 621,078 835,199 1,805,626 835,199 970,426 0 634,912 835,199 1,805,626 835,199 970,426 0 634,912 835,199 1,904,870 <</td> <td>635,033 746,930 635,033 111,897 0 482,747 113,082 653,229 843,175 653,229 189,945 0 496,580 191,957 671,427 939,420 671,427 267,993 0 510,413 270,832 689,624 1,035,666 689,624 346,042 0 524,247 349,706 707,821 1,131,910 707,821 424,090 0 538,079 428,581 726,018 1,228,156 726,018 502,138 0 551,913 507,455 744,214 1,324,400 744,214 580,186 0 565,746 566,330 762,412 1,420,646 762,412 658,234 0 579,579 665,205 780,608 1,516,890 780,608 736,282 0 593,412 744,079 798,806 1,613,136 798,806 814,330 0 621,078 901,829 835,199 1,805,626 835,199 970,426 0 634,912<</td> <td>635,033 746,930 635,033 111,897 0 482,747 113,082 \$595,829 653,229 843,175 653,229 189,945 0 496,580 191,957 \$688,536 671,427 939,420 671,427 267,993 0 510,413 270,832 \$781,245 689,624 1,035,666 689,624 346,042 0 524,247 349,706 \$873,953 707,821 1,131,910 707,821 424,090 0 538,079 428,581 \$966,660 726,018 1,228,156 726,018 502,138 0 551,913 507,455 \$1,059,368 744,214 1,324,400 744,214 580,166 0 565,746 586,330 \$1,152,076 762,412 1,420,646 762,412 658,234 0 579,579 665,205 \$1,244,783 780,608 1,513,60 786,806 814,330 0 607,246 822,954 \$1,430,200 817,002 1,709,380 817,002 8</td>	635,033 746,930 635,033 111,897 0 653,229 843,175 653,229 189,945 0 671,427 939,420 671,427 267,993 0 689,624 1,035,666 689,624 346,042 0 707,821 1,131,910 707,821 424,090 0 726,018 1,228,156 726,018 502,138 0 744,214 1,324,400 744,214 580,166 0 762,412 1,420,646 762,412 658,234 0 780,608 1,516,890 780,608 736,282 0 788,806 1,613,136 798,806 814,330 0 817,002 1,709,380 817,002 892,378 0 835,199 1,805,626 835,199 970,426 0 835,199 1,901,870 853,396 1,048,474 0 849,790 2,094,360 889,790 1,204,570 0 907,987 2,190,606 907,967	635,033 746,930 635,033 111,897 0 482,747 653,229 843,175 653,229 189,945 0 496,580 671,427 939,420 671,427 267,993 0 510,413 689,624 1,035,666 689,624 346,042 0 524,247 707,821 1,131,910 707,821 424,090 0 538,079 726,018 1,228,156 726,018 502,138 0 551,913 744,214 1,324,400 744,214 580,186 0 565,746 762,412 1,420,646 762,412 658,234 0 579,579 780,608 1,513,136 798,806 814,330 0 607,246 817,002 1,709,380 817,002 892,378 0 621,078 835,199 1,805,626 835,199 970,426 0 634,912 835,199 1,805,626 835,199 970,426 0 634,912 835,199 1,904,870 <	635,033 746,930 635,033 111,897 0 482,747 113,082 653,229 843,175 653,229 189,945 0 496,580 191,957 671,427 939,420 671,427 267,993 0 510,413 270,832 689,624 1,035,666 689,624 346,042 0 524,247 349,706 707,821 1,131,910 707,821 424,090 0 538,079 428,581 726,018 1,228,156 726,018 502,138 0 551,913 507,455 744,214 1,324,400 744,214 580,186 0 565,746 566,330 762,412 1,420,646 762,412 658,234 0 579,579 665,205 780,608 1,516,890 780,608 736,282 0 593,412 744,079 798,806 1,613,136 798,806 814,330 0 621,078 901,829 835,199 1,805,626 835,199 970,426 0 634,912<	635,033 746,930 635,033 111,897 0 482,747 113,082 \$595,829 653,229 843,175 653,229 189,945 0 496,580 191,957 \$688,536 671,427 939,420 671,427 267,993 0 510,413 270,832 \$781,245 689,624 1,035,666 689,624 346,042 0 524,247 349,706 \$873,953 707,821 1,131,910 707,821 424,090 0 538,079 428,581 \$966,660 726,018 1,228,156 726,018 502,138 0 551,913 507,455 \$1,059,368 744,214 1,324,400 744,214 580,166 0 565,746 586,330 \$1,152,076 762,412 1,420,646 762,412 658,234 0 579,579 665,205 \$1,244,783 780,608 1,513,60 786,806 814,330 0 607,246 822,954 \$1,430,200 817,002 1,709,380 817,002 8

Table 8. Journey Quality Savings - New Facility

5.2 Intersection Safety Savings

The Cal-B/C model evaluated safety savings by calculating the safety benefits associated with intersection improvements along a bicycle/pedestrian facility. Improvements to existing intersections (e.g., lights, bridges, etc.) can lead to reduced accidents at intersections. Benefits can arise for existing and induced pedestrians and cyclists at each intersection crossed. The number of intersections crossed per trip is determined by the total length of the existing facility, the average distance traveled per user type, and the number of intersections with improvements. The magnitude of impacts is determined by the percent reduction in existing accidents due to specific safety measures. The model interpolated the year-to-year data between Year 1 and Year 20 benefits. Refer to the formulas for more information about each calculation.

Baseline Average Annual Crashes by Type = Sum of Total Crashes by Type / Years of Crash Data

> Reduction in Crashes by Type = Crash Modification Factor(s) x Baseline Average Annual Crash by Type

Value of Crash Reduction by Type = Reduced Number of Crashes by Type x Value of Crash by Type

Value of Crash Reduction All Types = Sum of Value of Crash by Type

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Table 9 provides total intersection safety benefits by year for the EBGW project for bicyclists and pedestrians.

		TING ACCIDENT RATE AT NEW ACCIDENT RATE AT ECTED INTERSECTIONS AFFECTED INTERSECTIONS						ACCIDENT REDUCTION AT				SAFETY VALUE			
	AFFECTED INTERSECTIONS (events/yr.)					(events/yr.)				AFFECTED INTERSECTIONS (events/yr.)					
Year	Fatalities	Injuries	Property Damage Only	Total	Fatalities	Injuries	Property Damage Only	Total	Fatalities	Injuries	Property Damage Only	Total	Total	Constant Dollars	Present Value
1	1.2	51.2	50	102.4	0.2	11.2	11	22.5	1	40	39	79.9	\$19,498,139	\$19,498,139	\$17,030,429
20	1.9	67	64.8	133.5	0.4	14.7	14.2	29.3	1.4	52.3	50.6	104.2	\$27,925,730	\$27,925,730	\$6,744,430
1	1.2	51.2	50	102.4	0.24	11.24	10.99	22.48	0.96	39.96	39.01	79.93	\$19,498,139	\$19,498,139	\$17,030,429
2	1.2	51.7	50.5	103.5	0.24	11.38	11.12	22.74	0.95	40.42	39.48	80.76	\$19,820,219	\$19,820,219	\$16,179,203
3	1.29	52.31	51	104.61	0.24	11.51	11.16	22.91	0.95	40.9	39.85	81.7	\$20,154,060	\$20,154,060	\$15,375,436
4	1.29	52.92	51.61	105.83	0.24	11.65	11.29	23.19	0.95	41.37	40.32	82.64	\$20,499,935	\$20,499,935	\$14,616,171
5	1.29	53.54	52.23	107.05	0.24	11.79	11.43	23.46	1.05	41.85	40.8	83.59	\$20,858,124	\$20,858,124	\$13,898,648
6	1.29	54.26	52.84	108.39	0.34	11.93	11.57	23.74	1.04	42.33	41.28	84.65	\$21,228,912	\$21,228,912	\$13,220,299
7	1.38	54.88	53.47	109.73	0.34	12.07	11.71	24.11	1.04	42.92	41.76	85.72	\$21,612,597	\$21,612,597	\$12,578,729
8	1.38	55.61	54.19	111.18	0.34	12.21	11.85	24.39	1.04	43.4	42.25	86.79	\$22,009,485	\$22,009,485	\$11,971,701
9	1.38	56.45	54.82	112.64	0.34	12.35	11.99	24.68	1.14	44	42.83	87.97	\$22,419,888	\$22,419,888	\$11,397,134
10	1.47	57.18	55.56	114.21	0.34	12.59	12.23	25.06	1.14	44.69	43.43	89.15	\$22,844,130	\$22,844,130	\$10,853,081
11	1.47	58.02	56.39	115.79	0.34	12.73	12.37	25.44	1.13	45.29	44.02	90.45	\$23,282,544	\$23,282,544	\$10,337,727
12	1.47	58.87	57.14	117.47	0.34	12.88	12.52	25.83	1.13	45.99	44.62	91.74	\$23,735,468	\$23,735,468	\$9,849,375
13	1.57	59.72	57.98	119.27	0.34	13.12	12.76	26.12	1.23	46.59	45.22	93.15	\$24,203,259	\$24,203,259	\$9,386,441
14	1.56	60.67	58.83	121.06	0.34	13.27	12.9	26.61	1.23	47.4	45.93	94.56	\$24,686,276	\$24,686,276	\$8,947,443
15	1.66	61.62	59.79	122.97	0.34	13.52	13.15	27	1.23	48.11	46.64	95.97	\$25,184,891	\$25,184,891	\$8,530,994
16	1.66	62.58	60.64	124.99	0.33	13.76	13.3	27.4	1.32	48.92	47.35	97.49	\$25,699,487	\$25,699,487	\$8,135,800
17	1.66	63.65	61.6	127.01	0.33	13.91	13.55	27.89	1.32	49.64	48.16	99.12	\$26,230,459	\$26,230,459	\$7,760,646
18	1.75	64.71	62.67	129.04	0.33	14.16	13.79	28.29	1.32	50.55	48.88	100.75	\$26,778,210	\$26,778,210	\$7,404,399
19	1.75	65.78	63.74	131.27	0.43	14.41	13.94	28.78	1.42	51.37	49.69	102.49	\$27,343,158	\$27,343,158	\$7,065,992
20	1.85	66.96	64.81	133.52	0.43	14.66	14.19	29.28	1.42	52.3	50.62	104.23	\$27,925,730	\$27,925,730	\$6,744,430
Total															\$221,284,079

Table 9. Intersection Safety Savings

5.3 Crash Reduction

The Cal-B/C model evaluated the accident-cost benefits by calculating the benefits of avoided crashes on. Some of the induced pedestrian and cycling trips entail diversions from auto use. Benefits from reduced auto use include reduced frequency of accidents and level of auto emissions. Crash costs were calculated by crash type. The model interpolated the year-to-year data between Year 1 and Year 20 benefits. Refer to the formulas for more information about each calculation.

Vehicle-Miles Traveled = Affected Length x Average Volume / Vehicle Occupancy

Highway Accident Cost = (VMT⁴ x Rate x Cost/Mile) by Crash Type

Transit Crash Cost = Vehicle-Miles x Crash Cost/Mile

Transit Crash Cost/Mile from Parameters

Table 10 provides the total crash cost savings benefit and crash cost savings benefit by year for the EBGW project.

⁴ vehicle miles traveled

	AVERAGE AN	NUAL VOLUME	REDUCED VMT	ACCIDENT BENEFITS			
	(trip-m	iles/yr.)	(veh-miles/yr.)	(\$/yr.)			
Year	Induced Trips, Cycling	Induced Trips, Pedestrians	Induced Trips, Cyclists, Pedestrians	Induced Trips	Constant Dollars	Present Value	
1	83,561	0	27,669	\$3,476	\$3,476	\$3,036	
20	3,744,311	0	1,239,838	\$155,763	\$155,763	\$37,619	
1	83.561	0	27.669	\$3.476	\$3,476	\$3.036	
2	276.232	0	91,468	\$11,491	\$11,491	\$9,380	
3	468.903	0	155,266	\$19,506	\$19,506	\$14,881	
4	661.574	0	219.064	\$27,521	\$27,521	\$19,622	
5	854,245	0	282,863	\$35,537	\$35,537	\$23,680	
6	1.046.916	0	346.661	\$43.552	\$43,552		
7	1.239.587	0	410,459	\$51,567	\$51,567	\$27,122 \$30,012	
8	1,432,258	0	474,258	\$59,582	\$59,582	\$32,409	
9	1,624,929	0	538,056	\$67,597	\$67,597	\$34,363	
10	1,817,600	0	601,854	\$75,612	\$75,612	\$35,923	
11	2,010,271	0	665,653	\$83,627	\$83,627	\$37,132	
12	2,202,942	0	729,451	\$91,642	\$91,642	\$38.028	
13	2,395,613	0	793,249	\$99,658	\$99,658	\$38,649	
14	2,588,284	0	857,048	\$107,673	\$107,673	\$39,026	
15	2,780,955	0	920,846	\$115,688	\$115,688	\$39,187	
16	2,973,626	0	984,645	\$123,703	\$123,703	\$39,161	
17	3,166,297	0	1,048,443	\$131,718	\$131,718	\$38,971	
18	3,358,969	0	1,112,241	\$139,733	\$139,733	\$38,637	
19	3,551,640	0	1,176,040	\$147,748	\$147,748	\$38,181	
20	3,744,311	0	1,239,838	\$155.763	\$155,763	\$37.619	

Table 10. Crash Reduction Benefits

Health - Absenteeism 5.4

The Cal-B/C model calculated the benefits to employers of improved health of employees who use active transportation modes. Benefits were based on the value of reduced work absences. The model interpolated the year-to-year data between Year 1 and Year 20 benefits. Refer to the formulas for more information about each calculation. The average value of time per day is based on the state average wage rate for an 8hour day.

Average Annual Commuters = Average Daily Trips / Roundtrip Factor x Commuting Purpose (%) x Annual Days

Reduced Days of Work Absences = Average Annual Commuters x Short-term Sick Leave Coverage x Reduction in Sick Days

Value of Short-term Health = Reduced Days of Work Absences x Average Value of Time per Day

Table 11 provides total absenteeism health benefits by year for the EBGW project. This health benefit was only calculated for induced (i.e., new to the system) bicycle users.

Benefit-Cost

Analysis Memo

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Table 11. Health Benefits - Absenteeism

		COMMUTER TRIPS		REDUCTION IN ABSENTEEISM	VALUE OF REDUCED ABSENTEEISM		
Year	Total Commuters, Existing + New Facility (Baseline)	(trips/yr.) Total Commuters, Improved + New Facility	Induced Commuters, Existing Facility	(days) Induced Commuters	(\$/day) Induced Commuters	Constant Dollars	Present Value
1	86	102	15	2	\$259.54	\$556	\$486
20	134	828	693	96	\$259.54	\$24,936	\$6,022
	•						
1	86	102	15	2	\$259.54	\$556	\$486
2	89	140	51	7	\$259.54	\$1,840	\$1,502
3	91	178	87	12	\$259.54	\$3,123	\$2,382
4	94	216	122	17	\$259.54	\$4,406	\$3,141
5	96	254	158	22	\$259.54	\$5,689	\$3,791
6	99	293	194	27	\$259.54	\$6,972	\$4,342
7	101	331	229	32	\$259.54	\$8,255	\$4,805
8	104	369	265	37	\$259.54	\$9,538	\$5,188
9	106	407	301	42	\$259.54	\$10,822	\$5,501
10	109	445	337	47	\$259.54	\$12,105	\$5,751
11	111	484	372	52	\$259.54	\$13,388	\$5,944
12	114	522	408	57	\$259.54	\$14,671	\$6,088
13	117	560	444	61	\$259.54	\$15,954	\$6,187
14	119	598	479	66	\$259.54	\$17,237	\$6,248
15	122	636	515	71	\$259.54	\$18,520	\$6,274
16	124	675	551	76	\$259.54	\$19,804	\$6,269
17	127	713	586	81	\$259.54	\$21,087	\$6,239
18	129	751	622	86	\$259.54	\$22,370	\$6,185
19	132	789	658	91	\$259.54	\$23,653	\$6,112
20	134	828	693	96	\$259.54	\$24,936	\$6,022

5.5 Health - Reduced Mortality

The Cal-B/C model calculated the benefits to bicyclists and pedestrians for improved long-term health based on a reduced risk of mortality. Reduced mortality costs were calculated by user type. The model interpolated the year-to-year data between Year 1 and Year 20 benefits. Refer to the formulas for more information about each calculation.

Number of Induced Users = Users with Project (Improved or New Facility) -Baseline Users (Existing and/or no Facility)

Number of Users in Risk-reducing Age Group = Number of Induced Users x Percent of Users (by Mode) in Risk-reducing Age Group

Number of Expected Deaths in Age Group (Baseline) = Number of Users in Risk-Reducing Age Group x Death Rate (Group)

> Reduced Mortality Risk = Expected Deaths in Age Group x Mortality Risk Reduction (%), as function of annual trip miles

Value of Reduced Mortality = Reduced Number of Annual Deaths x Value of Life

Table 12 provides total reduced mortality health benefits by year for the EBGW project. This health benefit was only calculated for induced cycle users.

Year	AVERAGE ANNUAL USERS		REDUCED MORTALITY RISK			VALUE OF REDUCED MORTALITY			
	Total Users, Existing Facility (Baseline)	(Userslyr.) Total Users, Improved Facility	Induced Users, Improved Facility	Users in Risk– Reducing Age Group (Aqes 20–64)	(# of persons) Expected # of Deaths Among Users	Reduced Mortality Risk (Induced User Trips)	(\$) Induced Users	Constant Dollars	Present ¥alue
1	231	273	42	22.8	0.1	0.0	\$171,878	\$171,878	\$150,125
20	361	2,225	1,863	1,023.0	2.6	0.6	\$7,701,742	\$7,701,742	\$1,860,072
1	231	273	42	22.8	0.1	0.0	\$171,878	\$171,878	\$150,125
2	238	376	137	75.5	0.2	0.0	\$568,187	\$568,187	\$463,809
3	245	478	233	128.1	0.3	0.1	\$964,495	\$964,495	\$735,809
4	252	581	329	180.8	0.5	0.1	\$1,360,804	\$1,360,804	\$970,234
5	259	684	425	233.4	0.6	0.1	\$1,757,113	\$1,757,113	\$1,170,838
6	265	787	521	286.0	0.7	0.2	\$2,153,421	\$2,153,421	\$1,341,042
7	272	889	617	338.7	0.9	0.2	\$2,549,730	\$2,549,730	\$1,483,966
8	279	992	713	391.3	1.0	0.2	\$2,946,039	\$2,946,039	\$1,602,450
9	286	1,095	809	444.0	1.1	0.3	\$3,342,347	\$3,342,347	\$1,699,080
10	293	1,197	905	496.6	1.3	0.3	\$3,738,656	\$3,738,656	\$1,776,208
11	300	1,300	1,000	549.3	1.4	0.3	\$4,134,965	\$4,134,965	\$1,835,974
12	306	1,403	1,096	601.9	1.5	0.3	\$4,531,273	\$4,531,273	\$1,880,317
13	313	1,506	1,192	654.5	1.6	0.4	\$4,927,582	\$4,927,582	\$1,911,001
14	320	1,608	1,288	707.2	1.8	0.4	\$5,323,890	\$5,323,890	\$1,929,623
15	327	1,711	1,384	759.8	1.9	0.4	\$5,720,199	\$5,720,199	\$1,937,629
16	334	1,814	1,480	812.5	2.0	0.5	\$6,116,508	\$6,116,508	\$1,936,330
17	341	1,916	1,576	865.1	2.2	0.5	\$6,512,816	\$6,512,816	\$1,926,907
18	347	2,019	1,672	917.8	2.3	0.5	\$6,909,125	\$6,909,125	\$1,910,431
19	354	2,122	1,768	970.4	2.4	0.6	\$7,305,434	\$7,305,434	\$1,887,863
20	361	2,225	1,863	1,023.0	2.6	0.6	\$7,701,742	\$7,701,742	\$1,860,072

Table 12. Health Benefits – Reduced Mortality

5.6 **Emissions Reduction**

The Cal-B/C model determined an emissions reduction benefit by calculating VMT and highway emissions costs. Emissions costs were calculated by emissions type. The model interpolated the year-to-year data between Year 1 and Year 20 benefits. Refer to the formulas for more information about each calculation.

Vehicle-Miles Traveled = Affected Length x Avg. Annual Volume

Highway Emissions Cost = (VMT x Rate x Cost/Mile) by Emissions Type

Vehicle Emissions Cost = (Vehicle-Miles x Rate x Cost/Mile) by Emissions Type

Table 13 provides the total emissions benefit and the emissions benefit by year for the EBGW project.

Table 13. Emissions Reduction

	AVERAGE ANNUAL VOLUME (trip-miles/yr.)		REDUCED VMT	AVERAGE SPEED	RUNNING EMISSIONS		
Year			(veh-miles/yr.)	(mph)	(\$/yr.)		
	Induced Trips, Cycling	Induced Trips, Pedestrians	Induced Trips	Induced Trips	Induced Trips	Constant Dollars	Present Value
1	83,561	0	27,669	25	\$573	\$573	\$500
20	3,744,311	0	1,239,838	25	\$25,842	\$25,842	\$6,241
1	83.561	0	27.669	25	\$573	\$573	\$500
2	276.232	0	91.468	25	\$1,926	\$1,926	\$1,572
3	468,903	0	155,266	25	\$3,327	\$3,327	\$2,538
4	661,574	0	219,064	25	\$4,778	\$4,778	\$3,406
5	854,245	0	282,863	25	\$6,279	\$6,279	\$4,184
6	1,046,916	0	346,661	25	\$7,832	\$7,832	\$4,877
7	1,239,587	0	410,459	25	\$9,439	\$9,439	\$5,494
8	1,432,258	0	474,258	25	\$7,886	\$7,886	\$4,289
9	1,624,929	0	538,056	25	\$9,116	\$9,116	\$4,634
10	1,817,600	0	601,854	25	\$10,389	\$10,389	\$4,936
11	2,010,271	0	665,653	25	\$11,708	\$11,708	\$5,199
12	2,202,942	0	729,451	25	\$13,074	\$13,074	\$5,425
13	2,395,613	0	793,249	25	\$14,487	\$14,487	\$5,618
14	2,588,284	0	857,048	25	\$15,950	\$15,950	\$5,781
15	2,780,955	0	920,846	25	\$17,463	\$17,463	\$5,915
16	2,973,626	0	984,645	25	\$19,028	\$19,028	\$6,024
17	3,166,297	0	1,048,443	25	\$20,647	\$20,647	\$6,109
18	3,358,969	0	1,112,241	25	\$22,321	\$22,321	\$6,172
19	3,551,640	0	1,176,040	25	\$24,052	\$24,052	\$6,216
20	3,744,311	0	1,239,838	25	\$25,842	\$25,842	\$6,241

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Benefit-Cost

Analysis Memo

6 Other Benefits

The Cal-B/C model quantifies the key benefits from implementation of the active transportation project. The model reflects a conservative representation of the benefits the project will provide: non-quantifiable benefits are considered outside of the BCA analysis, but should be recognized when considering the overal beneficial impact of the project. Other benefits to aknowledge from the EBGW project include, but are not limited to, the following:

- State of Good Repair: The EBGW project includes roadway pavement rehabilitation and resurfacing which will prolong the useful life of the roadway and reduce wear and tear on vehicles –which result in reduced maintenance costs for both the owner and users.
- Multimodal Access: The new facility will encourage a mode shift from motorized to non-motorized trips for first- and last-mile trips; therefore, reducing vehicle usage harmful emissions in the community.
- Improved Connectivity: The facility will allow improved connectivity within the community. Individuals will have better access to jobs, resources, services, and various community centers.
- Addition of Green Infrastructure: The project will provide opportunities to incorporate green and sustainable infrastructure such as stormwater infrastructure to capture run-off from the street into planters or pervious areas to improve the water quality and provide irrigation for plants; water-efficient or drought-resistant plantings to conserve water and reduce maintenance; addition of street trees to enhance the urban fores, reduce the heat-island effect and provide natural shading along the EBGW; new and enhanced urban open space; and energy-efficient lighting to reduce energy use and contribution to light pollution.

These benefits, in addition to those analyzed in the Cal-B/C model, work to improve the quality of life and the accessibility for the surrounding community. Please see the RCN narrative for additional discussion on the beneficial aspects of the project.